

Report of Head of Sport & Active Lifestyles

Report to Director of City Development

Date: 24th November 2014

Subject: Sport Facility Planning Model

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

1. The Vision for Leisure Centres was approved by the Executive Board in 2009. A significant number of recommendations from the Vision have been carried out and improvements in the Council leisure stock have been realised.
2. Following the Comprehensive Spending Review and with a number of large regeneration plans for the city which will have an impact on the population mapping, the Vision is now under review.
3. An options appraisal is being developed that looks at potential sites, financial pressures and usage of the current sites and projections for future use need to be included in the assessment.
4. Sport England has developed a Facility Planning Model that specifically looks at the effects of population growth and movement on existing and potential leisure facilities.
5. The Head of Sport & Active Lifestyles, under delegated powers, is requested to approve the appointment of Sport England to carry out the Facility Planning Model.

Recommendations

6. The Head of Sport & Active Lifestyles, under delegated authority from the Director of City Development, is recommended to approve the appointment of Sport England to carry out a Facility Planning Model.

1 Purpose of this report

1.1 The purpose of this report is to seek authority to appoint Sport England to carry out a Facility Planning Model for Leeds leisure facilities.

2 Background information

2.1 A Vision for Council Leisure Centres was agreed by Executive Board in 2009. The Vision has been successfully delivered in part through the opening of new sites at:

- Armley Leisure Centre
- Morley Leisure Centre
- Holt Park Active

2.2 Further developments have been achieved through :

- The development of Garforth Leisure Centre into a centre of excellence for racquet sports.
- The remodelling of Middleton Leisure Centre to provide a 'dry' sports site
- Works with Adult Social Care to develop 'hubs' in 8 leisure centres
- Asset transfer of Bramley Baths
- Closure of East Leeds Leisure Centre
- Closure of South Leeds Leisure Centre

2.3 A number of leisure centres still remain to be developed or replaced due to their condition and performance in the current financial climate, as well as their relation to the regeneration plans for the city.

2.4 Officers from City Development and Environments & Housing have formed a working group to further develop the Vision for Leisure Centres, taking into account proposals for regeneration of the East of the City, plans for development of outdoor playing spaces and proposals within the draft Build Facilities Strategy for Sport in Leeds.

2.5 A number of options are being developed including new sites to replace older and less efficient facilities as well as to cater for the new areas of the city being developed through regeneration programmes.

2.6 The creation of new sites or closure of existing ones will inevitably have an impact on both existing leisure centres and regeneration plans for the city.

2.7 It is therefore proposed that a Sport England Facility Planning Model (FPM) is carried out for the provision of swimming in the city, which will be used to enhance and further inform the options appraisal being carried out.

2.8 The FPM is a computer model (developed and used on license from Edinburgh University), which helps to assess the strategic provision of community sports facilities.

2.9 The model has been developed as a means of:

- Assessing requirements for different types of community sports facilities on a local, regional or national scale
- Helping local authorities determine an adequate level of sports facility provision to meet their local needs
- Testing 'what if' scenario's in provision and changes in demand, this includes testing the impact of opening, relocating and closing facilities and the impact population changes would have on the needs of the sports facilities.
- In its simplest form the model seeks to assess whether the capacity of existing facilities for a particular sport are capable of meeting local demand for that sport taking into account how far people are prepared to travel to a facility. In order to estimate the level of sports facility provision in an area, the model compares the number of facilities (supply), by the demand for that facility (demand) that the local population will produce.

3 Main issues

3.1 It is proposed to appoint Sport England direct to carry out the Facility Planning Model under section 7 of the Council's Contracts Procedure Rules: Below £10k - Low Value Procurement.

3.2 Section 7.1 states: 'Where no appropriate ISP, Exclusive Supplier, existing provider, or Approved Framework Agreement exists, competition (three written tenders) is required for procurements with an estimated value of below £10k. If the relevant Chief Officer believes that it represents Best Value for the Council to make a direct appointment without the need for competition, they may do so providing that a written record of the decision, along with reasons, is kept.'

3.3 7.2 Once a Contractor is selected an order will be issued specifying the goods, works, or services to be provided and the price and terms of payments.

3.4 In this case, Sport England owns the rights to the Facility Planning Model and is therefore the only provider for such works.

4 Corporate Considerations

4.1 Consultation and Engagement

4.1.1 Under CPR3.1.12 the service is required to consult with PPPU/PU. The outcome of this consultation is shown in the advice above.

4.1.2 Public consultation will be carried out fully once final options become available for assessment.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 Equality and diversity issues have been considered in respect of the Facility Planning Model and it has been assessed that a full Equality Impact Assessment is not required as the outcome is a model, therefore having no impact on the residents of Leeds.
- 4.2.2 Equality Impact Assessments will be produced at a later stage when individual site issues are being assessed.

4.3 Council policies and City Priorities

- 4.3.1 The contract supports the following policies through assisting in sport participation:
- Sport and Active Lifestyles Service Plan 2011-2013 – increased participation in sport and active recreation contributing to healthier communities
 - Leeds 2030 Vision for Leeds 2011 to 2030 priorities – Best City for health and wellbeing – people are supported by high quality services to live full, active and independent lives
 - Best city to live – people enjoy world class culture, sport, leisure and entertainment
 - Leeds Sport & Active Lifestyles Strategy 2013 – 2018 – Leeds will have more people participating in sport & active recreation

4.4 Resources and value for money

- 4.4.1 The cost of the Facility Planning Model is £8,200 and can be met through the Sport & Active Lifestyles revenue budgets.

4.5 Legal Implications, Access to Information and Call In

- 4.5.1 Under the City Development Director's sub delegation scheme of June 2014, the Head of Sport & Active Lifestyles has the delegated authority under article 3 'to make decisions in relation to commissioning and procurement activity. Such activity should be carried out in accordance with the Contracts Procedure Rules.'
- 4.5.2 In addition, the Head of Sport & Active Lifestyles has the delegated authority under article under article 14.5 'All Directors (or other person authorised by a Director) shall be authorised in relation to matters within their remit, to sign as Agent for the Council all contracts of a value below £100,000 agreed to be entered into by the Council or any part of it.'

4.6 Risk Management

- 4.6.1 There is a risk that if the Facility Planning Model is not carried out, then the Vision for leisure centres will be incomplete in not being able to take into consideration the future planned developments for the city.

5 Conclusions

- 5.1 Sport England should be appointed to carry out a Facility Planning Model of leisure centre provision in Leeds.

6 Recommendations

- 6.1 The Head of Sport & Active Lifestyles, under delegated authority from the Director of City Development, is recommended to approve the appointment of Sport England to carry out a Facility Planning Model.

7 Background documents¹

- 7.1 None

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.